

Institution: University of Brighton

Unit of Assessment: C24 Sport and Exercise Sciences, Leisure and Tourism

Title of case study: Transforming tourism policy, industry practices and community

engagement for sustainable development in Africa and Europe

Period when the underpinning research was undertaken: 2005 - ongoing

Details of staff conducting the underpinning research from the submitting unit:

Name(s):	Role(s) (e.g. job title):	Period(s) employed by submitting HEI:
Marina Novelli	Professor of Tourism and	2002 – to date
Adam Jones Ioannis Pantelidis	International Development	2011 – to date 2011 – to date
	Principal Lecturer	
	Principal Lecturer	

Period when the claimed impact occurred: August 2013 – to date

Is this case study continued from a case study submitted in 2014? N

1. Summary of the impact

University of Brighton (UoB) research into tourism industry practices, policy challenges and community participation has addressed the most pressing sustainable tourism issues in Africa and Europe. In Africa, research has advanced workforce skills, generated innovative niche tourism products and influenced the practices of over 500 tourism stakeholders in Namibia and 177 in Kenya, as well as benefitting 6 low-income coastal communities by engaging 5,000 children and their families in Gambia and 450 community members in Ghana. The Gambia Tourism and Hospitality Institute has provided training for 4,000 local stakeholders. Research on epidemic-induced tourism crises has helped deliver new crisis management measures and COVID-19 related initiatives across Africa. In Europe, research on the impact of tourism has informed European Parliament research and debates on overtourism and stimulated a policy shift in relation to practices of all-inclusive hotels by the Cyprus Tourism Organisation and regulation of short-term let properties in the UK by Airbnb.

2. Underpinning research

UoB research into tourism and sustainable development integrates empirical academic studies with commissioned work for tourism organisations and community-based participatory research. Since 2003, UoB's research has addressed complex tourism development issues, such as poverty alleviation, social justice, conflicts and epidemics, environmental issues, hospitality management and human resource skills in a range of African and European contexts [references 3.1-3.4, 3.6, 3.7]. Professor Marina Novelli, Dr Adam Jones and Dr Ioannis Pantelidis employed impact-oriented collaborative research methodologies to advance policies and industry practices designed to transform the tourism sector. These included the *Rapid Situation Analysis* (*RSA*) [3.1-3.4, 3.7-3.11] and the pro-activist *Peer-to-Peer* (*P2P*) capacity building methodologies [3.1, 3.6, 3.12], both of which were devised by UoB's researchers and which co-construct, with tourism organisations and local communities, innovative and equitable social, economic and environmental interventions leading to more sustainable forms of tourism.

In Africa, since 2005, having shaped niche tourism [3.5] as a new field of enquiry, Novelli's research has revealed opportunities for community-driven socio-economic development. Since 2007, the *P2P Capacity Building Initiative* in Gambia has led to sustainable tourism development. The value of *P2P*-based research is in fostering structured interactions between academic researchers and local practitioners co-designing niche tourism business opportunities, and innovative community-based tourism [3.1, 3.5, 3.6]. The breadth of Novelli's research on tourism for sustainable development in Africa [3.1-3.3, 3.6] led to multiple commissioned international interventions. Research into human resource skills' challenges in Africa [3.1] addressed the lack of tourism and hospitality workforce capacity. Research assessing the impacts of International Development Organisations' (IDOs) investment in the Gambian tourism economy included the 2015 commissioned research evaluating the World Bank's USD3,000,000 investment aimed at increasing national tourism competitiveness [3.8] and the 2019 Millennium Challenge Corporation study aimed at assessing the legacy of the USD69,000,000 grant to improve Namibia's tourism offerings [3.9]. Novelli and Jones applied the collaborative *RSA*



methodology between 2014 and 2016 to research the Gambian tourism crisis caused by the Ebola outbreak. The research identified critical gaps in planning, finances and communication to address the crisis and provided the basis for their involvement in addressing the COVID-19-induced tourism crisis in Africa [3.3]. In 2018, Novelli and Jones expanded *P2P* into Ghana, through collaboration with globally renowned Ghanaian artist Serge Attukwei Clottey, revealing novel ways to link contemporary arts businesses and community-based niche tourism [3.5, 3.6].

In Europe, Jones and Pantelidis were awarded a grant in 2014 by the Travel Foundation [3.10] and employed UoB's *RSA* approach for research on tourism destination optimisation for the Cyprus Tourism Organisation to improve hospitality management and the sustainability of all-inclusive hotels and destination branding [3.10]. Since 2018, Novelli has been generating new knowledge by being amongst the first to define the overtourism problem, through research investigating novel angles, such as tourism de-growth from a social movements' perspective and suggesting a paradigm shift in the governance and development of tourism [3.7]. This led to UoB becoming part of the team contracted to deliver a study for the European Parliament (EP) Transport and Tourism Committee [3.11], which identified technical solutions to overtourism and custom-made policies in cooperation with key stakeholders and policymakers. The profile and breadth of this EP research resulted in Novelli's 2019 appointment by Airbnb as an independent academic advisor to deliver research on the regulation of the UK short-let rental (SLR) market in response to a national call for better regulation of the SLR market by the All-Party Parliamentary Group for the Tourism, Leisure and Hospitality Industry [3.12].

3. References to the research

- [3.1] Novelli, M., (2016). *Tourism and Development in sub-Sahara Africa: Contemporary Issues and Local Realities*, London and New York: Routledge. [Quality validation: Monograph with leading publisher].
- [3.2] Novelli, M., Morgan, N. and Nibigira, C., (2012). Tourism in a Post-Conflict Situation of Fragility, *Annals of Tourism Research*. 39(3): 1446-1469. [Quality validation: peer reviewed in international journal].
- [3.3] Novelli, M., Gussing-Burgess, L., Jones, A., and Ritchie, W.R., (2018). 'No Ebola...still doomed' the Ebola-Induced Tourism Crisis, *Annals of Tourism Research* 70(5): 76-87. [Quality validation: peer reviewed in international journal].
- [3.4] Pantelidis, I., ed. (2014). *The Routledge Handbook of Hospitality Management*, London and New York: Routledge. [Quality validation: peer-reviewed edited collection with leading publisher].
- [3.5] Novelli, M., ed. (2005). *Niche tourism: contemporary issues, trends and cases.* Oxford: Elsevier. [Quality validation: A peer-reviewed edited collection with a leading publisher].
- [3.6] Novelli, M., and Burns, P., (2010). Peer-to-Peer (P2P) capacity-building in tourism: values and experiences of field-based education. *Development Southern Africa*. 27(5): 741–756. [Quality validation: peer reviewed in international journal].
- [3.7] Milano, C., Novelli, M., and Cheer, J., (2019). Overtourism and De-growth: A Social Movements' perspective, *Journal of Sustainable Tourism*, 27(12): 1857-1875. [Quality validation: peer reviewed in international journal].

Key research grants

- [3.8] Marina Novelli, (2015). World Bank/Gambia Ministry of Finance, *Evaluation of Initial Impacts of Gambia Competitiveness Project*, GBP48,600.
- [3.9] Marina Novelli, (2019). Millennium Challenge Corporation/ABT Associates, *MCC Namibia Tourism Performance Evaluation*, GBP48,860.
- [3.10] Ioannis Pantelidis, (2014). Travel Foundation/Cyprus Tourism Organisation, *Optimising All-inclusive Expenditure in Paphos*, GBP15,420.
- [3.11] Marina Novelli, (2018). European Parliament TRAN Committee, *Impact of over-tourism and possible policy responses*, GBP5,065.
- [3.12] Marina Novelli, (2020). Airbnb UK National Regulation of Short-Term Let, GBP7,500.

4. Details of the impact

UoB's research has addressed the urgent needs for more effective sustainable tourism development interventions in Africa and Europe. The research has resulted in improved benefits for local communities and better industry performance by devising responses to disease-induced crisis, shaping International Development Organisations' (IDOs) sustainable tourism initiatives, changing tourism sector narratives, transforming tourism policy, developing workforce capacity,



engaging low-income communities and advancing sustainable tourism practices in the private and third sectors. Through micro and macro scale interventions using P2P and RSA at local, national and continental level across Africa and Europe, research has led to more stable, higheryielding, responsible and sustainable forms of tourism.

4.1 Devising policy and industry responses to disease-induced crisis

UoB's research contributed to decision-making, partnerships and interventions in response to crisis by IDOs, National Governments, Tourism Boards, Regional Organisations, and private and third sector operators. As a direct result of Novelli and Jones' 2014-2016 research on the Ebolainduced tourism crisis, the Gambia Ministry of Tourism and Culture established new crisis management procedures and a crisis fund and the Gambia Chamber of Commerce introduced novel crisis management procedures and communication strategies employing internet and social media platforms [Source 5.1]. In March 2020, Novelli was invited by the CEO of the Ghana Tourism Authority to co-create an action-oriented task force on COVID-19, which became the Building Bridges for Sustainable Tourism in Africa (BBSTA) initiative. BBSTA advocates for proactive collaborations to address the COVID-19-induced tourism crisis at continental level. It led to an unprecedented collaboration between 40 key private tourism stakeholders and 30 CEOs of African Tourism Authorities, resulting in the identification of an agreed COVID-19 recovery agenda based on 4 specific priorities: Digitization; Regional collaboration; Research & Training; Advocacy and PR [5.2, 5.3]. Emerging from this, Novelli's research informed the first ever African Tourism Authorities/Board CEO Forum held on the 7th June 2020 and the subsequent UNWTO Brand Africa virtual forum establishing a path towards tourism recovery based on Positive stories from the African continent and aimed at furthering UNWTO interventions at continental level [5.2]. BBSTA actions based on Novelli's research led to the establishment and delivery of the Responding to COVID-19 - SME Stabilisation and Acceleration programme of research and capacity building in Kenya by Jones and Novelli, in collaboration with the Sustainable Travel and Tourism Agenda (STTA), between May and September 2020. The programme provided capacity building training for 177 SME members of the Tour Operators Society of Kenya (TOSK) on market access, crisis communication, crisis responses, and techniques for resilience building. As a result, Kenyan SMEs are now able to access economic stimulus packages, TOSK received full registration status as an industry membership association from the State Department for Tourism in Kenya (June 2020) and was invited to contribute to the national taskforce on COVID-19 protocols [5.2; 5.3, 5.4].

4.2 Shaping tourism narratives and policy at global, national and local levels

Novelli's P2P approach has shifted wider tourism sector narratives internationally towards achieving UN Agenda 2030 for Sustainable Development and related Sustainable Development Goals (SDGs), with impactful interventions at global, national and local levels. In 2016, the transformative value of the P2P approach, and its ability to improve socio-economic benefits for host communities were acknowledged as tourism best practice for SDG4: Education by the UNWTO in their report on *The Power of Transformative Tourism* [5.5]. Following from this, in 2017, Tourism Watch, which is a policy desk at NGO Bread for the World, invited Novelli as sole academic expert to co-construct the Berlin Declaration on Transforming Tourism with representatives from 30 civil society organisations from 19 countries. The declaration, available in 6 languages and endorsed by 60 global stakeholders, advocates a narrative for a fairer global tourism sector and 'actions from the international community to transform tourism' [5.6].

UoB's research also contributed to IDO and government policy implementation and decisionmaking in Africa and Europe. In 2015, the World Bank and Gambia Ministry of Finance commissioned Novelli to complete an evaluation study of the World Bank's USD3,000,000 investment to increase tourism competitiveness and productivity in Gambia. This study informed the World Bank's institutional project monitoring and evaluation phase, contributing to the successful completion of their interventions in Gambia [5.7]. Similarly, in Namibia, Novelli led on the Millennium Challenge Corporation (MCC) /Abt Associates evaluation study (2019), shaping the MCC project evaluation phase, contributing critical new insights into the impact of their intervention and providing Namibian tourism sector's stakeholders with guidance on how to increase the success of future IDOs' intervention [5.9]. In Europe, Travel Foundation funded research undertaken by Pantelidis and Jones in 2014 has informed the development of new industry policies, strategies and practices encouraging increased visitor spend outside allinclusive hotels in Paphos (Cyprus), addressing the negative financial impacts of all-inclusive



hotels on local business. The study helped over 50% of all-inclusive hotels reshape their customers' communication strategies and their employees' training, by increasing knowledge about specific destination offerings [5.10, 5.11]. In 2019, Novelli contributed to the study commissioned by the European Parliament (EP) - Transport and Tourism Committee on the impact of overtourism in the EU, which informed the EP Motion and Adopted Resolutions [points D, 20 and 31 Motion and points C, 38, 40 of Adopted Resolution 5.12]. Arising from this EP study, in 2019 Novelli was appointed by Airbnb to lead on Airbnb research aimed at identifying community-informed best practices to shape the first Airbnb UK national policy for registration of short-let rental (SLR) properties. Novelli advised on the development of an inclusive and accessible data collection process, implemented in collaboration with research partner BritainThinks, which included six roundtables across the UK, 18 interviews and an online survey. The research informed an Airbnb policy paper on SLR market regulation with recommendations to the UK Government which will be launched on the 14th June 2021 [5.13].

4.3 Building African destination capacity, improving workforce skills and local livelihoods Over a seven-year period, Novelli's commissioned research underpinned investment and workforce skills capacity-building in Namibia, Gambia and Ghana. In 2013, the Gambian Tourism and Hospitality Institute (GTHI) was inaugurated following Novelli's World Bank commissioned research into the strategic planning of vocational education and workforce development. Since November 2013, Certificate, Diploma and Advanced Diploma level courses, delivered in line with Novelli's recommendations, have been provided by the GTHI, with 2,711 students graduating to date. The initial GTHI target to train an average of 200 school leavers per year has been exceeded on average by 187 graduates per year, increasing the level of professionally trained workforce and employability in the sector [5.8]. Furthermore, The Gambia's 2015 - 2020 Tourism Culture and Hospitality Strategy cites Novelli's 2012 train-thetrainers programme and report as a resource to be used by The Gambia Tourism Board as a Service Quality and Service Standards Manual [5.1, 5.14]. The implementation of Novelli's recommendations has led to improved service and productivity across hospitality establishments, with the Gambia Hotel Association providing regular capacity building training and on-the job follow-up training within 150 hotels [5.1]. Between 2014-2015, a new train-thetrainer scheme on service standards was rolled out nationwide by the Namibia Tourism Board utilising materials produced by UoB's researchers, providing training to over 500 tourism stakeholders and leading to improved service standards across Namibia and the establishment of a new tour guides' national training qualification [5.3, 5.9]. In 2018, the World Bank commissioned Novelli to produce research to improve Ghana's national tourism and hospitality vocational skills' training systems. Novelli's research and strategic recommendations influenced the World Bank's decision to allocate USD11,000,000 to the Ghana Ministry of Tourism Arts and Culture. Using these funds, a National Training Policy was delivered and approved by Cabinet in March 2020 and a public procurement process for the establishment of a new Tourism and Hospitality National Training Institute was launched [5.2, 5.7].

4.4 Advancing sustainable tourism practices and engaging low-income communities in Africa

By 2020, in Gambia, 60 local community members (10 participants each year, over a 6-year period) have benefited from Novelli's *P2P* Capacity Building Initiative working with the Sandele Foundation. Through product development training, community members acquired new knowledge, skills and values associated with sustainable tourism business planning, conservation and community development, leading to the establishment of 16 micro-initiatives and entrepreneurial start-ups by members of low-income communities [5.15, 5.16]. A key outcome of the *P2P* was the establishment of the first ever community-based turtle conservation project in the country - 'Turtle SOS The Gambia', to respond to devastating turtle poaching activities. The project resulted in direct paid employment to 7 conservationists (of which 2 former poachers turned conservationists) and engaged between 10 and 30 regular local volunteers [5.15]. Turtle SOS has delivered educational programmes in 7 schools in 5 low-income coastal communities, reaching approximately 5,000 3-14 year old children and their families, engaging the wider community through film showings and presentations. In November 2015, Novelli and Jones contributed to the strategic and practical development of the new Turtle Conservation and Interpretation Centre at Sandele, offering a unique small scale, but high-yield tourism attraction



in the locality, with an average of 200 visitors per year [5.15, 5.16]. Since 2018, Novelli and Jones have implemented the *P2P* approach in Ghana, through a collaboration with globally-renowned artist Serge Clottey, La360 community-based arts festival team and a local youth group. This *P2P* intervention improved community living standards in the low-income coastal neighbourhood of La (Labadi) in Accra. It stimulated change in community members' attitudes from passive bystanders witnessing the degradation of their urban and ocean environments, to active custodians of these environments. Through UoB led capacity-building workshops 450 community members were incentivised to engage in beach and neighbourhood clean-up exercises, leading to changes in community understandings of the need for environmental sanitation and waste management. They also gained new understandings of how members can benefit from host-guest encounters. The establishment of a La-Lab as an incubator for 20 innovative and sustainable tourism enterprises was agreed with local stakeholders, prior to the COVID-19's global lockdown [5.2; 5.3]. In 2018, in recognition of her work on sustainable tourism in 20 African destinations, Novelli received the Africa Tourism Leadership Special Award for *Contribution and Impact to Sustainable Tourism development in Africa* [5.3].

5. Sources to corroborate the impact

- [5.1] Testimonial from Alieu Secka, the CEO at The Gambia Chamber of Commerce. This confirms the impact of the P2P research on national niche tourism development and of research on the Ebola-induced tourism crisis on the implementation of crisis management procedures. [5.2] Testimonial from Akwasi Agyeman, the CEO of the Ghana Tourism Authority. This confirms the impact of the World Bank project on improved national vocational skills training, of research on addressing the COVID19-induced tourism crisis at continental level and of research on contemporary arts and community-based tourism in the coastal community of Labadi (Accra). [5.3] Voyages Afriq. Travel and Tourism Magazine. Issue 013. 2020.
- https://voyagesafriq.com/wp-content/uploads/2020/06/VA-13-Issue-Magazine.pdf [Accessed on 21st January 2021]. Pgs 27, 40, 55-56 detail the broader impact of the research across Africa. [5.4] Sustainable Travel and Tourism Agenda. SME Stabilisation and Acceleration Programme http://sttakenya.org/tourism-restart-support/ [Accessed on 21/01/2021].
- [5.5] UNWTO 'The Power of Transformative Tourism'. The value of P2P acknowledged at pp. 84-85. https://catedratim.files.wordpress.com/2017/01/omt-global-report-of-transformative-power-of-tourism2016.pdf [Accessed on 21/01/2021].
- [5.6] Berlin declaration and signatories are available here: http://www.transforming-tourism.html [Accessed on 18/01/2021].
- [5.7] Testimonial from Kofi Agyen Boateng at the World Bank TTL West Africa. This details the impact of sustained business operations in relation to a series of World Bank interventions.
- [5.8] Testimonial from Daouda Njang, Director General of Gambia Tourism and Hospitality Institute. This details the training outcomes of the Gambia Tourism and Hospitality Institute.
- [5.9] Testimonial from Digu Naobeb, the CEO of Namibia Tourism Board. This confirms the impact of the train-the-trainer programme in Namibia and of the evaluation of MCC study.
- [5.10] Testimonial from Philippos Drousiotis, the Chairman of Cyprus Sustainable Tourism Initiative. This confirms the good practice outcomes and strategies relating to all-inclusive hotels.
- [5.11] Optimising all-inclusive expenditure in Paphos: recommendations for the pilot stage of potential solutions (2014) https://csti-cyprus.org/wp-

content/uploads/2014/03/Paphos_Brighton.pdf [Accessed on 18/01/2021].

- [5.12] Motion for resolution 10/06/2020 https://www.europarl.europa.eu/doceo/document/B-9-2020-0177_EN.html and Adopted text 19/06/2020 -
- https://www.europarl.europa.eu/doceo/document/TA-9-2020-0169 EN.html [Accessed on 18/01/2021].
- [5.13] Testimonial from the UK Policy Lead, Airbnb Public Policy, UK & Ireland. This details the strategic input into the development of the policy on short-let market regulation.
- [5.14] 2015- 2020 'Tourism Culture and Hospitality Strategy' The Gambia. Available as a PDF.
- [5.15] Peer2 Peer International and Turtle SOS Gambia:
- https://www.travindy.com/2016/08/interviews-with-tourism-social-entrepreneurs-10-maurice-phillips-from-sandele-foundation/ [Accessed on 18/01/2021].
- [5.16] Testimonial from Geri Mitchell and Maurice Philips of Sandele Foundation. This confirms the outcomes of a series of P2P initiatives on product and workforce development.